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The Director of Central Intelligence
Washington, D.C. 20505

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National Intelligence Council

NIC #5610-83
3 August 1983

MEMORANDUM FOR : Director of Central Intelligence
Deputy Director of Central Intelligence

THROUGH : Chairman, National Intelligence Council

FROM : National Intelligence Officer for Narcotics

SUBJECT : Fourth Impressions

This is the fourth in a series of narcotics reports that began with an initial report on 3 September 1982.

What has been accomplished thus far?

The Intelligence Community is better coordinated.

Although holding warning meetings and monthly informal lunches among senior Community officers has been helpful, the most important development is the increase in contact between working level analysts of member agencies. These contacts now occur on a daily basis. The process of writing NIEs is also bringing the Community together.

The SNIO at NSA has produced a three-stage narcotics collection plan, and NSA is completing a General Counsel's Agreement permitting expanded special collection.

The Narcotics Working Group of the IC Staff will complete a strategic narcotics plan for the Community by the end of September.

The product is distributed more widely and the narcotics program is better known.

There has been a substantial increase in narcotics analysis presented in the NID, PDB and other DDI publications. Appropriate Congressional committees have also seen some of the product and have responded favorably. Lectures on narcotics are now given in many key courses at CIA, DIA, the FBI and INR.

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There has been a marked expansion in collection and analysis.

The analytic output of the Strategic Narcotics Branch of OGI is greater in FY83 than FY82, and DDO reporting for FY83 is up about one third. Eight ODs of DDO stations have been changed to reflect the increased importance of the narcotics objective.

DEA's new report system -- designed and implemented by CIA -- is adding substantially to Community knowledge.

A conference on heroin interdiction -- the first ever sponsored by CIA -- has led to new contacts in the academic community.

One National Estimate (on Colombia) has been published and a second (on heroin interdiction) is ready for coordination.

A Cuba working group composed of concerned analysts meets monthly to sift evidence on this elusive subject.

Congressional relations have been strengthened.

Direct contact has been established with three House and two Senate committees. In addition to formal testimony, more than a dozen members have received tailored briefings, and there is now regular contact with staffers of several committees. Although doubts about the Intelligence Community's narcotics effort continue to surface, the excellence of the Community's product is now recognized on the Hill.

Requirements have been narrowed and sharpened.

Most case officers and working level analysts now know what is meant by strategic narcotics collection and analysis -- host government attitudes towards trafficking, financial flows, crop estimates and trafficking patterns are the main components.

A research paper on narco-dollar movement has been prepared as a collection and analysis guide.

Adjustments have been made in DCID-1/2's, NITS, SIRVCS, COMIREX and other collection mechanisms.

What remains to be accomplished?Hold firm on positions and funds requested in the CIAP.

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NSA has taken a similar approach, for its three-stage narcotics plan will require greatly increased resources in FY85 and outyears.

Expand Community information sharing.

DEA, as noted, is now regularly disseminating foreign intelligence to the entire Community. Customs has agreed to undertake a similar program and is currently implementing the results of a CIA-sponsored survey. But this is just the beginning. Once Customs is under way, the focus will shift to Coast Guard and the National Narcotics Border Interdiction Centers. Both these organizations have rich holdings and should disseminate to the entire Community.

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Broaden the analytic base.

The DDI should carry through with plans to use its new positions to increase crop production estimates and focus on financial flows analysis.

INR has just added a new position for narcotics analysis and a written product is awaited.

DIA remains the laggard, with little or no analytical capability. Their expansion into narcotics analysis should be encouraged.

If current training proposals are implemented, the National Narcotics Border Interdiction Centers will also soon contribute an analytic product.

Sharpen strategic collection.

The DDO will receive new slots in FY84, FY85 and outyears. It is important that these slots actually be used for narcotics collection, rather than diverted to other uses, particularly in LA Division.

DEA and CIA have been negotiating a Memorandum of Understanding for more than a year; it is now at Justice for review. This process should be brought to a conclusion so that remaining coordination difficulties in the field can be resolved.

DIA's Attache System has yet to make a contribution to strategic collection; they should get to work.

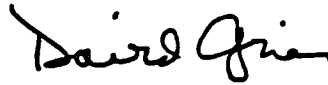
Similarly, NSA, which has great potential for making a major contribution, should resolve its legal problems and begin implementing the three-stage plan mentioned above.

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Make use of high technology tools.

Imagery analysis is currently at the heart of the DDI's crop estimation program. Yet only a fraction of the world's producing areas are regularly covered and analyzed. Thus, more imagery and more photo-interpreters should be applied to this problem.

Similarly, DDS&T has several research projects under way designed to pinpoint the location of heroin laboratories [REDACTED]
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